# Ordinance No. 00578

#### City Council Meeting Minutes February 18, 2014

#### **ORDINANCE NO. 578**

AN ORDINANCE of the City Council of the City of Lakewood, Washington, amending Chapter 2.48 of the Lakewood Municipal Code relative to the Protection and Preservation of Landmarks.

WHEREAS, the City of Lakewood has a strong interest to ensure the protection, enhancement, perpetuation, and use of buildings, sites, districts, structures and objects of historical, cultural, architectural, engineering, geographic, ethnic and archaeological significance located in Lakewood in the interest of the prosperity, civic pride and general welfare of the people of Lakewood, while balancing the rights of property owners; and

WHEREAS, in 2000, Ordinance 251 created several options to identify a body to implement the City's landmarks preservation program, one of which was the creation of a Landmarks and Heritage Advisory Board (LHAB); and

WHEREAS, despite the lack of a formal implementing ordinance creating the LHAB, the LHAB has continuously met since 2000; and

WHEREAS, it is desirable to bring the appeal provisions of Chapter 2.48 LMC in line with other provisions of the Code providing for appeals before the City's Hearing Examiner; and

WHEREAS, it is the intention of the City Council to work collaboratively with and assist property owners in the preservation of historic properties and to have designations involve those owners of private property.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF LAKEWOOD, WASHINGTON DO ORDAIN as follows:

Section 1: Chapter 2.48 of the Lakewood Municipal Code is amended to read as follows:

#### 02.48.000 - Protection and Preservation of Landmarks

Chapter 2.48 Protection and Preservation of Landmarks

Sections: 2.48.010 Purpose. 2.48.020 Definitions. 2.48.030 Landmarks and Heritage Advisory Board <del>authorizedcreated</del>. 2.48.035 Powers of Lakewood Landmarks and Heritage Advisory Board 2.48.040 Designation criteria. 2.48.050 Nomination procedure. 2.48.060 Designation procedure. 2.48.070 Certificate of appropriateness procedure. 2.48.080 Evaluation of economic impact. 2.48.090 Appeal procedure. 2.48.100 Funding. 2.48.110 Penalty for violation of this chapter. 2.48.120 Special valuation for historic properties. 2.48.130 Severability.

#### 02.48.010 - Purpose.

The purposes of this Chapter are to:

A. Designate, preserve, protect, enhance, and perpetuate those sites, buildings, districts, structures and objects which reflect significant elements of the city's, county's state's and nation's cultural, aesthetic, social, economic, political, architectural, ethnic, archaeological, engineering, historic and other heritage;

B. Foster civic pride in the beauty and accomplishments of the past;

C.. Stabilize and improve the economic values and vitality of landmarks;

D. Protect and enhance the city's tourist industry by promoting heritage-related tourism;

E. Promote the continued use, exhibition and interpretation of significant sites, districts, buildings, structures, objects, artifacts, materials and records for the education, inspiration and welfare of the people of Lakewood;

F. Promote and continue incentives for ownership and utilization of landmarks;

G. Assist, encourage and provide incentives to public and private owners for preservation, restoration, rehabilitation and use of landmark buildings, sites, districts, structures and objects;

H. Assist, encourage, and provide technical assistance to public agencies, public and private museums, archives and historic preservation associations and other organizations involved in the preservation, exhibition, protection and interpretation of Lakewood's heritage.

I. Work cooperatively to identify, evaluate and protect historic resources in furtherance of the purposes of this chapter.

(Ord. 251 § 1 (part), 2000.)

#### 02.48.020 - Definitions.

The following words and terms shall, when used in this Chapter, be defined as follows unless a different meaning clearly appears from the context:

- A. "Alteration" is any construction, demolition, removal, modification, excavation, restoration or remodeling of a landmark.
- B. "Building" is a structure created to shelter any form of human activity, such as a house, barn, church, hotel, or similar structure. Building may refer to a historically related complex, such as a courthouse and jail or a house and barn.
- C. "Certificate of appropriateness" is written authorization issued by the <u>AgencyBoard</u> or its designee permitting an alteration to a significant feature of a designated landmark.
- D. "AgencyBoard" is the Landmarks and Heritage Agency Advisory Board authorized and empowered by this Chapter, whether through an Advisory Board of the City created through Ordinance or Resolution, through the Lakewood City Council or a Committee thereof, or through a Contract with a public or private entity qualified to act on behalf of the City in connection herewith.
- E. "Community landmark" is an historic resource which has been designated pursuant to terms of this ordinance this chapter but which may be altered or changed without application for or approval of a certificate of appropriateness.
- F. "Council" is the Lakewood City Council.
- G. "Designation" is the act of the AgencyBoard determining that a historic resource meets the criteria established by this chapter.
- H. "Designation report" is a report issued by the <u>AgencyBoard</u> after a public hearing setting forth its determination to designate a landmark and specifying the significant feature or features thereof.
- I. "District" is a geographically definable area, urban or rural, possessing a significant concentration, linkage, or continuity of sites, buildings, structures, or objects united by past events or aesthetically by plan or physical development. A district may also comprise individual elements separated geographically but linked by association or history.
- J. "Heritage" is a discipline relating to history, ethnic history, traditional cultures, folklore, archaeology and historic preservation.
- K. "Historic preservation officer" is the Lakewood historic preservation officer or his or her designee, as provided in Paragraph <u>GF</u> of Section 2.48.030 of this Chapter or it successor provision.
- L. "Historic resource" is a district, site, building, structure or object significant in American and/or local history, architecture, archaeology and/or culture.
- M. "Incentives" are such compensation, rights or privileges or combination thereof, which the <u>C</u>eouncil or other local, state or federal public body or agency, by virtue of applicable present or future legislation, may be authorized to grant to or obtain for the owner(s) of designated landmarks. Examples of economic incentives include but are not limited to tax relief, conditional use permits, rezoning, street, vacation, planned unit development, transfer of development rights, façade easements, gifts, preferential leasing policies, private or public grants-in-aid, beneficial placement of public improvements or amenities, or the like.
- N. "Interested person of record" is any individual, corporation, partnership or association which notifies the <u>AgencyBoard</u> or the <u>Ceouncil in writing of his/her/its interest in any matter before the <del>AgencyBoard</del>.</u>
- O. "Landmark" is an historic resource designated as a landmark pursuant to this chapter.
- P. "Nomination" is a proposal that a historic resource be designated a landmark.
- Q. "Object" is a material thing of functional, aesthetic, cultural, historical, or scientific value that may be, by nature or design, movable yet related to a specific setting or environment.
- R. "Owner' is a person having a fee simple interest, a substantial beneficial interest of record or a substantial beneficial

interest known to the <u>AgencyBoard</u> in a historic resource. Where the owner is a public agency or government, that agency shall specify the person or persons to receive notices hereunder.

- S. "Person" is any individual, partnership, corporation, group or association.
- T. "Person in charge" is the person or persons in possession of a landmark, including, but not limited to, a mortgagee, or vendee in possession, an assignee of rents, a receiver, executor, trustee, lessee, tenant, agent, or any other person directly or indirectly in control of the landmark.
- U. "Preliminary determination" is a decision of the <u>AgencyBoard</u> determining that a historic resource which has been nominated for designation is of significant value and is likely to satisfy the criteria for designation.
- V. "Significant feature" is any element of a landmark which the <u>AgencyBoard</u> has designated pursuant to this chapter as of importantce to the historic, architectural or archaeological value of the landmark.
- W. "Site" is the location of a significant event, a prehistoric or historic occupation or activity, or a building or structure, whether standing, ruined, or vanished, where the location itself maintains a historical or archaeological value regardless of the value of any existing structures.
- X. "Structure" is any functional construction in addition to that which is described as a "building" hereinabove.

"Lakewood Landmarks and Heritage Advisory Board (the 'Advisory Board')" is an option reserved by the Lakewood City Council as a method of accomplishing the purposes hereof, which if created, may be empowered to act as the Landmarks and Heritage Agency, as described herein.

(Ord. 251 § 1(part), 2000.)

# 02.48.030 - Landmarks and Heritage Advisory Board authorized created.

The City Council here identifies its authority, as an option to provide the purposes hereof, to create and empower a citizens' committee to act as the Agency for and on the City's behalf, which if so created shall be empowered to function and act as the Agency herein.

If such Advisory Board is created by separate Ordinance or Resolution, whether as a standing advisory board or an ad hoc committee, its organizational structure shall be governed by the following, unless specifically provided otherwise in the Ordinance or Resolution:

Membership and organization.

<u>A. There hereby is created a The Lakewood Landmarks and Heritage Advisory Board (Advisory Board), if created, It shall consist of eight no more than nine regular members selected as follows:</u>

1. Of the eight regular members of the Advisory Board a<u>A</u>t least three shall be professionals who have experience in identification, evaluation, and protection of historic resources and have been selected from among the fields of history, architecture, architectural history, historic preservation, planning, cultural anthropology, archaeology, cultural geography, landscape architecture, American studies, law or other historic preservation-related disciplines.

2. The eight regular members of the Advisory Board shall be appointed by the Lakewood Mayor, subject to confirmation by the council. All regular members shall have a demonstrated interest in historic preservation.

3In addition to the eight regular members, the Mayor may, at his/her sole discretion, appoint one Landmarks and Heritage Board Member Emeritus. This individual shall be selected based on past Board experience and demonstrated proficiency in the history of the area. The Board Member Emeritus shall serve as a voting member of the Board for whatever term is deemed appropriate by the Mayor.

B. Appointments of Advisory Board members shall be made for a three-year term. Each regular member shall serve until his or her successor is duly appointed and confirmed. Appointments shall be effective on January 1 of each year. In the event of a vacancy, an appointment shall be made to fill the vacancy in the same manner and with the same qualifications as if at the beginning of the term, and the person appointed to fill the vacancy shall hold the position for the remainder of the unexpired term. Any members may be reappointed regardless of the number of terms previously served. The members of the Advisory Board shall serve without compensation.

C.The chair shall be a member of the Advisory Board and shall be elected annually by the regular Advisory Board members. The Advisory Board shall adopt rules and regulations, including procedures consistent with this chapter. The Advisory Board shall not conduct any public hearing required under this chapter until rules and regulations have been filed with the City Clerk.

D.A majority of the Advisory Board members (5) shall constitute a quorum for the transaction of business. All official actions of the Advisory Board shall require a majority vote of the members present and eligible to vote on the action voted upon. No

member shall be eligible to vote upon any matter which requires a hearing unless that member has attended the hearing or familiarized him or herself with the record. Members must be present to vote; no absentee ballots are allowed.

E.The Advisory Board may from time to time establish one or more committees to further the policies of the Advisory Board, each with such powers as may be lawfully delegated to it by the Advisory Board.

F.The director of the City of Lakewood department with authority over landmarks and cultural resources, as designated by the <u>City ManagerCommunity Development Department</u>, shall provide staff support to the <u>Advisory</u> Board, and shall serve as a "historic preservation officer" for the City, or supervise a person functioning in that capacity, as authorized by the City Manager <del>and approved by the City Council</del>. The historic preservation officer shall further perform such tasks and provide such other services as are consistent with the City Manager's direction, including, as applies, use of employment resources, act as custodian of the <del>Advisory Board</del>'s records, and other duties as assigned.

G.The Advisory Board shall meet at least once each quarter for the purpose of considering and holding public hearings on nominations for designation and applications for certificates of appropriateness. Where no business is scheduled to come before the Advisory Board seven days before the scheduled monthly meeting, the chair of the Advisory Board may cancel the meeting. All meetings of the Advisory Board shall be open to the public. The Advisory Board shall keep minutes of its proceedings, showing the action of the Advisory Board upon each question, and shall keep records of all official actions taken by it, all of which shall be filed in the office of the historic preservation officer and shall be public records.

H.G.At all hearings before and meetings of the Advisory Board, all oral proceedings shall be electronically recorded. Such proceedings may also be recorded stenographically by a court reporter if any interested persons at his or her expense shall provide a court reporter for that purpose. A tape recorded copy of the electronic record of any hearing or part thereof shall be furnished to any person upon request and payment of the reasonable expense thereof.

H.The Advisory Board is authorized, subject to the availability of funds budgeted for that purpose and approval of the expenditure by the City Council, to expend monies to compensate experts, in whole or in part, to provide technical assistance to property owners in connection with requests for certificates of appropriateness upon a showing by the property owner that the need for such technical assistance imposes an unreasonable financial hardship on such property owner.

<u>J.I. In order to avoid looting or depravation of any such sites.</u> Advisory Board records, maps, or other information identifying the location or archaeological sites and potential sites shall be exempt from public access as provided in RCW 42.56.300 in order to avoid looting and depredation of such sites.

(Ord. 512 § 1, 2010; Ord. 368 § 1, 2004; Ord. 251 § 1(part), 2000.)

# 02.48.035 – Powers of Lakewood Landmarks and Heritage Advisory Board

A. The primary duty of the Board is to identify and actively encourage the conservation of the City's historic resources by establishing and maintaining a register of historic landmarks, landmark sites, historic special review districts, and conservation districts; reviewing proposed changes to register properties; raising community awareness of the City's history and historic resources; and serving as the City's primary resource in matters of history, historic planning, and preservation, as provided for in this chapter.

B. In carrying out these responsibilities, the Landmarks and Heritage Advisory Board shall engage in the following:

1. Serve as liaison to the City Council on matters of historic preservation policy.

2. Review proposals to construct, change, alter, modify, remodel, move, demolish, or significantly affect properties as set forth in this Chapter, and adopt standards, design guidelines, to be used to guide this review and the issuance of a certificate of approval.

3. Actively encourage the conservation of historic materials and make recommendations regarding mitigation measures for projects adversely affecting historic resources.

<u>4. Review, advise, and comment to the Planning Advisory Board and City Council on land use, housing and redevelopment, municipal improvements and other types of planning and programs undertaken by any agency of the City, other neighboring communities, the county, and state or federal governments, as they relate to historic resources within the City.</u>

5. Review nominations to the State and National Registers of Historic Places for historic properties within the City.

6. Make recommendations to the City Council on the use of various federal, state, local, or private funding sources

available for preservation purposes within the City.

7. Officially recognize excellence in the rehabilitation of historic buildings, structures, sites, districts, and new construction in historic areas; and encourage appropriate measures for such recognition.

8. Provide information to the public on methods of maintaining and rehabilitating historic properties, incentives for the rehabilitation of historic properties, and the regulations concerning such properties. This may take the form of pamphlets, newsletters, workshops, or similar activities.

9. Adopt and maintain architectural standards and design guidelines for Historic Special Review Districts and historic properties.

10. The Board may, at the request of the historic preservation officer or the City Manager review proposals submitted to the City for funds made available for grants to be made to the City through the Housing and Community Development Act of 1974, 42 U.S.C. 5301 et seq, the State and Local Fiscal Assistance Act of 1971, 31 U.S.C. 1221 et seq., the Museum Assistance Program and other applicable local, state, federal and private foundations funding programs. Upon review of such grant proposals, the Board shall make recommendations to the Council concerning which proposals should be funded, the amount of the grants that should be awarded, the conditions that should be placed on the grant, and such other matters that the Board deems appropriate. The historic preservation officer shall keep the Board apprised of the status of grant proposals, deadlines for submission of proposals and the recipients of grant funds.

<u>11. The Board may, at the request of the historic preservations officer or the City Manager, make and administrate funding grants recieved by the City from both private and public sources for the purposes which promote the goals of this chapter.</u>

12. The Board shall have such further powers and duties as may, from time to time, be delegated to it by the City Council.

C. The Board shall meet at least once each quarter for the purpose of considering and holding public hearings on nominations for designation and applications for certificates of appropriateness. Where no business is scheduled to come before the Board seven days before the scheduled meeting, the chair of the Board may cancel the meeting. All meetings of the Board shall be open to the public. The Board shall keep minutes of its proceedings, showing the action of the Advisory Board upon each question, and shall keep records of all official actions taken by it, all of which shall be filed in the office of the office of the historical preservation officer and shall be public records.

# 02.48.040 - Designation criteria.

A.An historic resource may be designated as a Lakewood landmark if it is more than fifty years old or, in the case of a landmark district, contains resources that are more than fifty years old, and possesses integrity of location, design, setting, materials, workmanship, feeling and association, and:

- 1. Is associated with events that have made a significant contribution to the broad patterns of national, state or local history; or
- 2. Is associated with the lives of persons significant in national, state or local history; or
- 3. Embodies the distinctive characteristics of a type, period, style or method of design or construction, or that represents a significant and distinguishable entity whose components may lack individual distinction; or
- 4. Has yielded or may be likely to yield information important in prehistory or history; or
- 5. Is an outstanding work of a designer or builder who has made a substantial contribution to the art.

B.An historic resource may be designated a community landmark because it is an easily identifiable visual feature of a neighborhood or city and contributes to the distinctive quality or identity of such neighborhood or the city or because of its association with a significant historical events or historic themes, association with important or prominent persons in the community or county, or recognition by local citizens for substantial contribution to the neighborhood or community. An improvement or site qualifying for designation solely by virtue of satisfying criteria set out in this section shall be designated a community landmark.

C.Cemeteries, birthplaces or graves of historical figures, properties owned by religious institutions or used for religious purposes, structures that have been moved from their original locations, reconstructed historic buildings, properties primarily commemorative in nature, and properties that have achieved significance within the past forty years shall not be considered eligible for designation. However, such a property shall be eligible for designation if it is:

- 1. An integral part of districts that meet the criteria set out in this chapter or if it is:
- 2. A religious property deriving primary significance from architectural or artistic distinction or historical importance; or
- 3. A building or structure removed form its original location but which is significant primarily for its architectural value, or which is the surviving structure most importantly associated with a historic person or event; or

- 4. A birthplace, grave or residence of a historical figure of outstanding importance if there is no other appropriate site or building directly associated with his or her productive life; or
- 5. A cemetery that derives its primary significance from graves of persons of transcendent importance, from age, from distinctive design features, or from association with historic events; or
- 6. A reconstructed building when accurately executed in a suitable environment and presented in a dignified manner or as part of a restoration master plan, and when no other building or structure with the same association has survived; or
- 7. A property commemorative in intent of design, age, tradition, or symbolic value has invested it with its own historical significance; or
- 8. A property achieving significance within the past forty years if it is of exceptional importance.

(Ord. 251 § 1(part), 2000.)

# 02.48.050 - Nomination procedure.

A.Any person, including any member of the <u>AgencyBoard</u>, may nominate an historic resource for designation as a landmark or community landmark. Procedures set forth may be used to amend existing designations or to terminate an existing designation based on changes which affect the applicability of the criteria for designation. The nomination or designation of an historic resource as a landmark shall constitute nomination or designation of the land which is occupied by the historic resource unless the nomination provides otherwise. Nominations shall be made on official nomination forms provided by the historic preservation officer, shall be filed with the historic preservation officer and shall include all data required.

B.Upon receipt by the historic preservation officer of any nomination for designation, the officer shall review the nomination, consult with the person or persons submitting the nomination, and the owner, and prepare any amendments to or additional information on the nomination deemed necessary by the officer. The historic preservation officer may refuse to accept any nomination for which inadequate information is provided by the person or persons submitting the nomination. It is the responsibility of the person or persons submitting the nomination to perform such research as is necessary for consideration by the <u>AgencyBoard</u>. The historic preservation officer may assume responsibility for gathering the required information or appoint an expert or experts to carry out this research in the interest of expediting the consideration.

C.When the historic preservation officer is satisfied that the nomination contains sufficient information and complies with the <u>AgencyBoard</u>'s regulations for nomination, the officer shall give notice in writing, certified mail/return receipt requested, to the owner of the property or object, to the person submitting the nomination and <u>any</u> interested persons of record that a preliminary or a designation determination on the nomination will be made by the <u>AgencyBoard</u>. The notice shall include:

- 1. The date, time and place of hearing;
- 2. The address and description of the historic resource and the boundaries of the nominated resource;
- 3. A statement that, upon a designation or upon a preliminary determination of significance, the certificate of appropriateness procedure set forth will apply;
- 4. A statement that, upon a designation or a preliminary determination of significance, no significant feature may be changed without first obtaining a certificate of appropriateness from the <u>AgencyBoard</u>, whether or not a building or other permit is required. A copy of the provisions of this code shall be included with the notice;
- 5. A statement that all proceedings to review the action of the <u>AgencyBoard</u> at the hearing on a preliminary determination or a designation will be based on the record made at such hearing and that no further right to present evidence on the issue of preliminary determination or designation is afforded pursuant to this chapter.

D.The historic preservation officer shall, after mailing the notice required herein, refer the nomination and all supporting information to the AgencyBoard for consideration on the date specified in the notice. No nomination shall be considered by the AgencyBoard less than thirty nor more than forty-five calendar days after notice setting the hearing date has been mailed except where the historic preservation officer or members of the Agency have reason to believe that immediate action is necessary to prevent destruction, demolition or defacing of a historic resource, in which case the notice setting the hearing shall so state. Notice of hearings must be published in a local paper at least 10 days in advance.

E. Before the historic preservation officer shall refer the nomination to the Board, the historic preservation officer shall obtain confirmation from the owner of a parcel of private property that the owner is in agreement with the nomination. If such owner is not in agreement with the nomination, the nomination shall not be forwarded to the Board for consideration.

(Ord. 251 § 1(part), 2000.)

# 02.48.060 - Designation procedure.

A. After the conclusion of the required public hearing, Tthe AgencyBoard may recommend approvale, denialy, amendment or

terminatione the designation of a historic resource as a landmark or community landmark-only after a public hearing. At the designation hearing the AgencyBoard shall receive evidence and hear argument only on the issues of (1) whether the historic resource meets the criteria for designation of landmark or community landmark as specified in this chapter and merits designation as a landmark or community landmark, and (2) the significant features of the landmark. The hearing may be continued from time to time at the discretion of the AgencyBoard letermines, based on the record before it, that the historic resource is of significant value and likely to satisfy the criteria for designation set out in this chapter. Such preliminary determination shall be effective as of the date of the public hearing at which it is made. Where the AgencyBoard makes a preliminary determination, it shall specify the boundaries of the nominated resource, the significant features thereof and such other description of the historic resource as it deems appropriate. Within five working days after the AgencyBoard has made a preliminary determination, the historic preservation officer shall file a written notice of such action with the City Manager and mail copies of the same, certified mail/return receipt requested, to the owner, the person submitting the nomination and interested persons of record. Such notice shall include:

- 1. A copy of the AgencyBoard's preliminary determination;
- 2. A statement that while proceedings pursuant to this chapter are pending, or six months from the date of the notice, whichever is shorter, and thereafter if the designation is approved by the <u>AgencyBoard</u>, the certificate of appropriateness procedures set out in this chapter, a copy of which shall be enclosed, shall apply to the described historic resource whether or not a building or other permit is required. The decision of the <u>AgencyBoard</u> shall be made after the close of the public hearing or at the next regularly scheduled public meeting of the <u>AgencyBoard</u> thereafter.

B. Whenever the <u>AgencyBoard</u> approves <u>recommends</u> the designation of an historic resource under consideration for designation as a landmark, it shall, within fourteen calendar days of the public meeting at which the decision is made, issue a written <del>designation</del> report which shall include:

- 1. The boundaries of the nominated resource and such other description of the resource sufficient to identify its ownership and location.
- The significant features and such other information concerning the historic resource as the <u>AgencyBoard</u> deems appropriate;
- 3. Findings of fact and reasons supporting the designation with specific reference to the criteria for designation set forth in this chapter;
- 4. A statement that no significant feature may be changed, whether or not a building or other permit is required, without first obtaining a certificate of appropriateness from the <u>AgencyBoard</u> pursuant to the provisions of this chapter, a copy of which shall be included in the designation report. The subsection shall not apply to historic resources designated as community landmarks.

C.Whenever the <u>AgencyBoard</u> rejects the nomination of an historic resource under consideration for designation as a landmark, it shall, within fourteen calendar days of the public meeting at which the decision is made, issue a written decision including findings of fact and reasons supporting its determination that the criteria set forth in this chapter have not been met. If an historic resource has been nominated as a landmark and the <u>AgencyBoard</u> designates such historic resource as a community landmark, such designation shall be treated as a rejection of the nomination for Lakewood landmark status and the foregoing requirement for a written decision shall apply. Nothing contained herein shall prevent renominating any historic resource rejected under this subsection as a Lakewood landmark at a future time.

D.A copy of the AgencyBoard's designation report or decision rejecting a nomination recommendation shall be delivered or mailed to the owner, to interested persons of record and the City Manager within five working days after it is issued. Upon receipt by the City Manager of the Board's recommendation that a nomination be approved, the recommendation shall also be set for consideration by the City Council no less than thirty and no later than sixty days after the date of the recommendation. The City Council shall be the final authority in approving a nomination. If the Board rejects the nomination and it has made preliminary determination of significance with respect to such nomination, it shall include in the notice to the City Manager a statement that the provisions of this chapter no longer apply to the subject historic resources.

E. If the <u>Agency City</u> approves or amends a landmark designation, the provisions of this chapter shall apply as approved or amended. A copy of the <u>Agency</u>'s designation report or designation amendment shall be filed with the appropriate City office together with a legal description of the designated resource and notification that the provisions of this chapter apply. If the <u>Agency City</u> terminates the designation of an historic resource, the provisions of this chapter shall no longer apply to said historic resource.

(Ord. 251 § 1 (part), 2000.)

# 02.48.070 - Certificate of appropriate procedure.

A.At any time after a designation report and notice have been filed with the City Manager and for a period of six months after notice of a preliminary determination of significance has been mailed to the owner and filed with the City Manager, a certificate of appropriateness must be obtained from the <u>AgencyBoard</u> before any alterations may be made to the significant features of the landmark identified in the preliminary determination report or thereafter in the designation report. The designation report shall supersede the preliminary determination report. This requirement shall apply whether or not the proposed alteration also requires a building or other permit.

B.Ordinary repairs and maintenance which do not alter the appearance of a significant feature and do not utilize substitute materials do not require a certificate of appropriateness. Repairs to or replacement of utility systems do not require a certificate of appropriateness provided that such work does not alter a significant exterior feature.

C.There shall be three types of certificates of appropriateness, as follows:

- 1. Type I, for restorations and major repairs which utilize in-kind materials.
- 2. Type II, for alterations in appearance, replacement of historic materials and new construction.
- 3. Type III, for demolition, moving and excavation of archaeological sites.

# In addition, the Agency shall establish and adopt an appeals process concerning Type I decisions made by the historic preservation officer with respect to the applications for certificates of appropriateness.

<u>ED</u>.The historic preservation officer may approve Type I certificates of appropriateness administratively without public hearing, subject to procedures adopted by the <u>AgencyBoard</u>. Alternatively the historic preservation officer may refer applications for Type I certificates of appropriateness to the <u>AgencyBoard</u> for decision. The <u>Agency shall adopt an appeals procedure</u> concerning Type I decisions made by the historic preservation officer.

FE.Type II and III certificates of appropriateness shall be decided by the AgencyBoard and the following general procedures shall apply to such AgencyBoard actions:

- 1. Application for a certificate of appropriateness shall be made by filling out an application for such certificate with the historic preservation officer on forms provided by the <u>AgencyBoard</u>.
- 2. If an application is made to the City Manager or designee for a permit for any action which affects a landmark, the City Manager shall promptly refer such application to the historic preservation officer and such application shall be deemed an application for a certificate of appropriateness. The City Manager <u>or designee</u> may continue to process such permit application, but shall not issue any such permit until the time has expired for filing with the City Manager the notice of denial of a certificate of appropriateness or a certificate of appropriateness has been issued pursuant to this chapter.
- 3. After the <u>AgencyBoard</u> has commenced proceedings for the consideration of any application for a certificate of appropriateness by giving notice of a hearing pursuant to subsection 3 of this section, no other application for the same or similar alteration may be made until such proceedings and all administrative appeals therefrom pursuant to this chapter have been concluded.
- 4. Within forty-five calendar days after the filing of an application for a certificate of appropriateness with the <u>AgencyBoard</u> or the referral of an application to the <u>AgencyBoard</u> by the City Manager, except those decided administratively by the historic preservation officer pursuant to subsection 2 of this section, the <u>AgencyBoard</u> shall hold a public hearing thereon. The historic preservation officer shall mail notice of the hearing to owner, the applicant, if the applicant is not the owner, and parties of record at the designation proceedings, not less than ten calendar days before the date of the hearing. No hearing shall be required if the <u>AgencyBoard</u>, the owner and the applicant, if the applicant is not the owner, agree in writing to a stipulated certificate approving the requested alterations thereof. This agreement shall be ratified by the <u>AgencyBoard</u> in a public meeting and reflected in the <u>AgencyBoard</u> meeting minutes. If the <u>AgencyBoard</u> grants a certificate of appropriateness, such certificate shall be issued forthwith and the historic preservation officer shall promptly file a copy of such certificate with the City Manager.
- 5. If the <u>AgencyBoard</u> denies the application for a certificate of appropriateness, in whole or in part, it shall so notify the <u>applicant, the</u> owner, the person submitting the application and interested persons of record setting forth the reasons why approval of the application is not warranted.

GF. The AgencyBoard shall adopt such other supplementary procedures consistent with the City Code as it determines are necessary to carry out the intent of this section.

(Ord. 251 § 1(part), 2000.)

02.48.080 - Evaluation of economic impact.

A.At the public hearing on any application for a Type II or Type III certificate of appropriateness, or Type I if referred to the <u>AgencyBoard</u> by the historic preservation officer, the <u>AgencyBoard</u> shall, when requested by the property owner, consider evidence of the economic impact on the owner of the denial or partial denial of a certificate. In no case may a certificate be denied, in whole or in part, when it is established that the denial or partial denial will, when available incentives are utilized, deprive the owner of a reasonable economic use of the landmark and there is no viable and reasonable alternative which would have less impact on the features of significance specified in the preliminary determination section of the designation report.

B.To prove the existence of a condition of unreasonable economic return, the applicant must establish, and the <u>AgencyBoard</u> must find, both of the following:

- 1. The landmark is incapable of earning a reasonable economic return without making the alterations proposed. This finding shall be made by considering, and the applicant shall submit to the <u>AgencyBoard</u> evidence establishing, each of the following factors:
  - a. The current level of economic return on the landmark as considered in relation to the following:
    - 1. The amount paid for the landmark, the date of purchase, and party from whom purchased, including a description of the relationship, if any, between the owner and the person from whom the landmark was purchased;
    - 2. The annual gross and net income, if any, from the landmark for the previous five years; itemized operating and maintenance expenses for the previous five years; and depreciation deduction and annual cash flow before and after debt service, if any, during the same period;
    - 3. The remaining balance on any mortgage or other financing secured by the landmark and annual debt service, if any, during the prior five years;
    - 4. Real estate taxes for the previous four years and assessed value of the landmark according to the two most recent valuations;
    - 5. All appraisals obtained within the previous three years by the owner in connection with the purchase, financing or ownership of the landmark;
    - 6. The fair market value of the landmark immediately prior to its designation and the fair market value of the landmark (in its protected status as a designated landmark) at the time the application is filed;
    - 7. Form of ownership or operation of the landmark, whether sole proprietorship, for profit or not-for-profit corporation, limited partnership, joint venture, or both;
    - 8. Any state or federal income tax returns on or relating to the landmark for the past two years.
  - b. The landmark is not marketable or able to be sold when listed for sale or lease. The sale price asked, and offers received, if any, within the previous two years, including testimony and relevant documents, shall be submitted by the property owner. The following also shall be considered:
    - 1. Any real estate broker or firm engaged to sell or lease the landmark;
    - 2. Reasonableness of the price or lease sought by the owner;
    - 3. Any advertisements placed for the sale or lease of the landmark.
  - c. The unfeasibility of alternative uses that can earn a reasonable economic return for the landmark as considered in relation to the following:
    - 1. A report from a licensed engineer or architect (each with experience in historic restoration or rehabilitation) as to the structural soundness of the landmark and its suitability for restoration or rehabilitation;
    - 2. Estimates or the proposed cost of the proposed alteration and an estimate of any additional cost that would be incurred to comply with the recommendation and decision of the <u>AgencyBoard</u> concerning the appropriateness of the proposed alteration;
    - 3. Estimated market value of the landmark in the current condition after completion of the proposed alteration; and, in the case of proposed demolition, after renovation of the landmark for continued use;
    - 4. In the case of proposed demolition, the testimony of an architect, developer, real estate consultant, appraiser or other real estate professional experienced in historic restoration or rehabilitation as to the economic feasibility of rehabilitation or reuse of the existing landmark;
    - 5. The infeasibility of new construction around, above, or below the historic resource.
  - d. Potential economic incentives and/or funding available to the owner through federal, state, county, city or private programs.

2. The owner has the present intent and the secured financial ability, demonstrated by appropriate documentary evidence, to compete the alteration.

C. Notwithstanding the foregoing enumerated factors, the property owner may demonstrate other appropriate factors applicable to economic return.

D. Upon reasonable notice to the owner, and subject to the availability of funds budgeted for that purpose and approval of the expenditure by the City Council, the AgencyBoard may appoint and hire an expert or experts to provide advice and/or testimony concerning the value of the landmark, the availability of incentives and the economic impacts of approval, the potential for public acquisition, denial or partial denial of a certificate of appropriateness.

E. Any adverse economic impact caused intentionally or by willful neglect shall not constitute a basis for granting a certificate of appropriateness.

# 02.48.090 - Appeal procedure.

A. Any person aggrieved by a decision of the AgencyBoard designating or rejecting a nomination for designation of a landmark or or of the historic preservations officer relative to a issuing or denying a certificate of appropriateness may, within thirty-five fourteen calendar days of mailing of notice of such designation or rejection of nomination, or of such issuance of denial or approval of a certificate of appropriatenessdecision, appeal such decision in writing to the councilHearing Examiner. The written notice of appeal shall be filed with the historic preservation officer and the City Clerk, and shall be accompanied by a statement setting forth the grounds of the appeal, supporting documents and argument, and an appeal fee in accordance with the City's fee schedule as set forth in LMC 3.20.010. Unless an appeal fee is set by the City Council specifically applicable to appeals under this Section, the general City of Lakewood fee for filing appeals of administrative decisions shall apply to appeals hereunder.

B. If after examination of the written appeal and the record, the City Council Hearing Examiner determines that an error in fact exists in the record, it may remand the proceeding back to the AgencyBoard or historic preservations officer for reconsideration. Otherwise, it shall accept the facts as determined by the AgencyBoard or historic preservations officer. If the City Council Hearing Examiner determines that the decision of the AgencyBoard or historic preservations officer is based on an error in the application of City Code provisions, it may modify or reverse the decision of the Agency.

C. The City Council<u>Hearing Examiner</u>'s decision shall be based solely upon the closed record, provided that the City Council<u>Hearing Examiner</u> may at its <u>his/her</u> discretion permit the appellant and the <u>AgencyBoard</u> or the historic preservation officer, or their representatives to submit argument, and statements explaining their positions, either in writing or orally at a public hearing held for the purpose, or both.

D. The City Council shall take final action on any appeal from a decision of the Agency by passage of a Resolution, setting forth its findings, conclusions and decision, based on the record.

ED. The <u>A final action of the City Council sustaining, reversing, modifying or remanding a decision of the Agency under this chapter shall be final unless within twenty-one calendar days from the date of the action an aggrieved person seeks review by a court of competent jurisdiction. obtains a Writ of Certiorari from the Superior Court for the purpose of review of the action taken.</u>

F.It is provided, however, that if the Agency consists of the entire City Council, appeal of any Agency decisions shall be directly to the Superior Court through a Writ of Certiorari.

(Ord. 251 § 1(part), 2000.)

# 02.48.100 - Funding.

The Agency shall have the power to make and administer grants of funds received by it from private sources and from local, state and federal programs for purposes of:

Maintaining, purchasing or restoring historic resources located within the City of Lakewood which it deems significant pursuant to the goals, objectives and criteria set forth in this chapter if such historic resources have been nominated or designated as landmarks pursuant to this chapter or have been designated as landmarks by the State of Washington or are listed on the National Historic Landmarks Register, the National Register of Historic Places; and

Developing and conducting programs relating to archaeology, cultural heritage and technical assistance to heritage museums, heritage organizations and public agencies. The Agency shall establish rules and regulations consistent with City Code provisions and policies governing procedures for applying for and awarding of grant monies pursuant to this section.

The Agency may, at the request of the historic preservation officer or the City Manager review proposals submitted to the City for funds made available for grants to be made to the City through the Housing and Community Development Act of 1974, 42 U.S.C. 5301 et seq, the State and Local Fiscal Assistance Act of 1971, 31 U.S.C. 1221 et seq., the Museum Assistance Program and other applicable local, state, federal and private foundations funding programs. Upon review of such grant proposals, the Agency shall make recommendations to the department concerning which proposals should be funded, the amount of the grants that should be awarded, the conditions that should be placed on the grant, and such other matters that the Agency deems appropriate. The historic preservation officer shall keep the Agency apprised of the status of grant proposals, deadlines for submission of proposals and the recipients of grant funds.

(Ord. 251 § 1(part), 2000.)

# 02.48.110 - Penalties for violating this chapter.

A. Any person violating or failing to comply with the provisions of this chapter shall incur a civil penalty of up to five hundred dollars per day, and each day's violation or failure to comply shall constitute a separate offense; provided, however, that no penalty shall be imposed for any violation or failure to comply which occurs during the pendency of legal proceedings filed in any court challenging the validity of the provision or provisions of this chapter as to which such violations or failure to comply is charged.

<u>A. The performance of alterations, replacement, demolitions, repairs, moving or excavation of a landmark without a required certificate of appropriateness shall be designated as an infraction.</u>

B. Any person cited for violation of this chapter, shall be subject to a penalty amount not to exceed \$500.00 per day. Each day for which a violation or failure to comply occurs may constitute a separate offense; provided, however, that no penalty shall be imposed for any violation or failure to comply which occurs during the pendency of legal proceedings filing in any court challenging the validity of the provision or provisions of this chapter as to which such violation or failure to comply is charged.

C. Infraction under this chapter may be issued by a holder of a limited commission under LMC 2.14.110 and LMC 2.14.120.

D. All violations of this chapter are detrimental to the public health, safety and welfare and are public nuisances. All conditions that are determined after review by the City to be in violation of this chapter are subject to abatement.

(Ord. 251 § 1(part), 2000.)

# 02.48.120 - Special valuation for historic properties.

A. There is hereby established and implemented a special valuation for historic properties as provided in Chapter 221, 1986 Laws of Washington and Chapter 84.26 RCW.

B. The Lakewood Landmark Heritage <u>AgencyBoard</u> is hereby designated as the "Local Review Board" for the purposes related to Chapter 221, 1986 Laws of Washington, and is authorized to perform all functions required by Chapter 221, 1986 Laws of Washington, Chapter 84.26 RCW, and Chapter 254.20 WAC.

C. All Lakewood landmarks designated and protected under authority of City Ordinance shall be eligible for special valuation as set forth in Chapter 221, 1986 Laws of Washington and Chapter 84.26 RCW.

(Ord. 251 § 1 (part), 2000.)

#### 02.48.130 - Severability.

A. If any provisions of this ordinance or its application to any person or circumstance is held invalid, the remainder of the ordinance or the application of the provision to other persons or circumstances is not affected.

(Ord. 251 § 1 (part), 2000.)

#### 02.48.140 – Retroactive Approval of Acts

Actions undertaken by the Landmarks and Heritage Advisory Board before the effective date of this Ordinance are hereby ratified.

Section 2. The membership and terms of those members of the Landmarks and Heritage Advisory Board who have been appointed under prior acts of the City Council remain unaffected by this Ordinance and those members shall continue to serve the terms to which they were appointed.

Section 3. Severability. If any section, sentence, clause, or phrase of this ordinance should be held to be invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity of any other section, sentence, clause, or phrase of this ordinance.

Section 4. Effective Date. This ordinance shall take place thirty (30) days after its publication or publication of a summary of its intent and contents.

ADOPTED by the City Council this 18th day of February, 2014.

Don Anderson, Mayor

Attest:

Alice M. Bush, MMC, City Clerk

Approved as to Form:

Heidi Ann Wachter, City Attorney